

## Message Text

UNCLASSIFIED

PAGE 01 USUN N 02279 01 OF 02 060010Z  
ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 ACDA-12 SOE-02 AF-10 ARA-14  
CIAE-00 DODE-00 EA-12 PM-05 H-02 INR-10 L-03  
NASA-02 NEA-11 NSAE-00 NSC-05 OIC-02 SP-02 PA-02  
DOE-15 CEQ-01 OES-07 SS-15 ICA-20 /179 W  
-----079512 060020Z /62

P 060007Z JUN 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC PRIORITY 1791  
INFO AMEMBASSY LONDON PRIORITY  
AMEMBASSY MOSCOW  
USMISSION USNATO  
AMEMBASSY OTTAWA

UNCLAS SECTION 01 OF 02 USUN NEW YORK 02279

E.O. 11652: N/A  
TAGS: PARM, UNGA  
SUBJECT: UNSSOD: UK GENERAL DEBATE STATEMENT MADE  
BY PM CALLAGHAN, JUNE 2, 1978

REF: USUN 2198

1. SUMMARY: UK PRIME MINISTER CALLAGHAN ADDRESSED THE  
SSOD IN GENERAL DEBATE, JUNE 2. CALLAGHAN'S STATEMENT  
WAS WELL BALANCED AND WELL RECEIVED BY DELEGATIONS. THE  
MOST NOTABLE ASPECTS OF THE UK STATEMENT DEALT WITH:  
1) SECURITY ASSURANCES, ABOUT WHICH THE UK DECLARED ITS  
READINESS "TO TAKE PART WITH OTHER NUCLEAR POWERS  
IN FIRM, FAR-REACHING AND PERMANENT ASSURANCES, TO  
THE NON-NUCLEAR STATES"; 2) FORCE REDUCTIONS IN EUROPE,  
IN WHICH CONNECTION CALLAGHAN ANNOUNCED THAT THE NATO  
HEADS OF GOVERNMENT HAD AGREED THAT THE FOREIGN MINISTERS  
OF BOTH NATO AND WARSAW PACT COUNTRIES SHOULD MEET TO  
GIVE SOME POLITICAL IMPETUS TO THE MBFR TALKS,  
AND 3) VERIFICATION AND INSPECTION TO ENSURE THE EFFECT-  
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PAGE 02 USUN N 02279 01 OF 02 060010Z

IVENESS OF ARMS CONTROL AGREEMENTS, WHICH CALLAGHAN  
REFERRED TO AS "ANOTHER FORM OF CONFIDENCE-BUILDING",  
PLEDGING UK ACCEPTANCE OF WHATEVER VERIFICATION MEASURES,  
INCLUDING INTERNATIONAL INSPECTION ON THE TERRITORY OF  
THE UK, NEEDED TO SECURE THE EFFECTIVENESS OF FUTURE  
ARMS CONTROL AGREEMENTS. SALIENT POINTS OF UK STATEMENT  
FOLLOW BELOW. END SUMMARY.

2. GENERAL: THE OVERALL TONE OF CALLAGHAN'S ADDRESS WAS POSITIVE AND OPTIMISTIC ABOUT THE PROSPECTS FOR ACHIEVING REAL DISARMAMENT. CRITICISM LEVELLED AGAINST THE EAST, FOR UPSETTING THE "MILITARY BALANCE OF STRENGTH BETWEEN EAST AND WEST; AND AGAINST THE DEVELOPING WORLD, FOR INVESTING MORE IN DEFENSE THAN IN EDUCATION AND HEALTH COMBINED, WAS EXCEEDINGLY MILD. THE SPEECH WAS UNIVERSALLY WELL-RECEIVED AND DREW PROLONGED APPLAUSE.

3. COMPREHENSIVE TEST BAN (CTB): CALLAGHAN ANNOUNCED, BUT DID NOT ELABORATE, THAT THE UK WAS READY TO INTRODUCE NEW PRACTICAL PROPOSALS IN THE TRIPARTITE NEGOTIATIONS, WHICH THEY HOPED WOULD PROVE ACCEPTABLE AND RESOLVE SOME OF THE REMAINING DIFFICULT ISSUES SO THAT EARLY AGREEMENT COULD BE ACHIEVED ON A DRAFT CTBT.

4. SALT AND ENHANCED RADIATION WEAPONS (ERW): CALLAGHAN CALLED FOR EARLY AGREEMENT ON SALT II AND DECLARED "BRITAIN'S FULL SUPPORT" FOR THE EMERGING AGREEMENT, EXPRESSING THE HOPE THAT "IN DUE COURSE" IT WOULD RECEIVE THE "POLITICAL ENDORSEMENT" OF BOTH PARTIES. HE ADDED, HOWEVER, THAT ON "NUCLEAR WEAPONS THEMSELVES, SALT CANNOT BE THE WHOLE STORY." ALLUDING TO THE DEBATES OVER ERW, CALLAGHAN REMINDED THE ASSEMBLY OF THE MANY WEAPONS

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PAGE 03 USUN N 02279 01 OF 02 060010Z

AND SYSTEMS IN THE SOVIET UNION TARGETED AGAINST "EUROPE AS WELL AS THE MIDDLE EAST, INDIA, CHINA, JAPAN AND ELSEWHERE", BUT HE ALSO RECOGNIZED THAT THE USSR AND ITS ALLIES WOULD HAVE SIMILAR CONCERNS REGARDING THE WEST.

5. NEGATIVE SECURITY ASSURANCES: CALLAGHAN STATED THAT THE UK HAD A LONG-ESTABLISHED POLICY THAT "NUCLEAR WEAPONS SHOULD NEVER BE USED EXCEPT IN SELF-DEFENSE UNDER THE MOST EXTREME CIRCUMSTANCES. GOING FURTHER, HE ACKNOWLEDGED THE RIGHTS OF STATES, WHICH HAVE RENOUNCED NUCLEAR WEAPONS, TO "MORE SPECIFIC ASSURANCE" THAT NUCLEAR WEAPONS WOULD NOT BE USED AGAINST THEM AND STATED THAT THE UK WAS PREPARED "TO TAKE PART WITH OTHER FAR-REACHING AND PERMANENT ASSURANCES, TO THE NON-NUCLEAR STATES."

6. NON-PROLIFERATION: CALLAGHAN URGED ADHERENCE TO THE NPT FOR ACCEPTANCE OF IAEA FULL-SCOPE SAFEGUARDS ON THE NUCLEAR FACILITIES OF STATES THAT HAVE "REASONS OF THEIR OWN" FOR PREFERRING NOT TO BECOME PARTIES TO THE NPT.

7. FORCE REDUCTIONS IN EUROPE: CALLAGHAN SAID THAT THE UK AND ITS ALLIES HAD RECENTLY PUT FORWARD "IMPORTANT NEW PROPOSALS" IN THE VIENNA MBFR NEGOTIATIONS, WHICH WERE DESIGNED TO MEET CONCERNS EXPRESSED BY THE WARSAW PACT STATES. HOWEVER, HE DID NOT ELABORATE THESE PROPOSALS AND STATED THAT THEY WERE AWAITING THE WARSAW PACT STATES' RESPONSE. HE ALSO ANNOUNCED THAT THE NATO HEADS OF GOVERNMENT HAD RECENTLY AGREED TO PROPOSE A MEETING OF FOREIGN MINISTERS FROM BOTH NATO AND WARSAW PACT COUNTRIES TO INJECT "SOME POLITICAL IMPETUS" IN THE MBFR NEGOTIATIONS AND ADDED THAT THE USSR WOULD BE APPROACHED IN THIS REGARD "IN

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PAGE 01 USUN N 02279 02 OF 02 060011Z  
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UNCLAS SECTION 02 OF 02 USUN NEW YORK 02279

DUE COURSE".

8. VERIFICATION AND INSPECTION: CALLAGHAN ANNOUNCED UK WILLINGNESS, AS PART OF A CTB AGREEMENT", TO PLAY A FULL PART IN AN INTERNATIONAL SEISMIC MONITORING SYSTEM; IN CONJUNCTION WITH A CHEMICAL WEAPONS CONVENTION, TO ACCEPT INSPECTION OF RELEVANT CHEMICAL PRODUCTION PLANTS; AND PLEDGED UK ACCEPTANCE OF "WHATEVER VERIFICATION MEASURES, INCLUDING INTERNATIONAL INSPECTION", ON THE TERRITORY OF THE UK, NEEDED TO ENSURE THE EFFECTIVENESS OF FUTURE ARMS CONTROL AGREEMENTS.

9. CHEMICAL WEAPONS (CW): CALLAGHAN STATED THAT THE UK HAD NO OFFENSIVE CW CAPABILITY AND EXPRESSED THE WISH

THAT THE US-USSR JOINT INITIATIVE ON CW BE SUBMITTED SOON  
TO THE CCD FOR MULTILATERAL NEGOTIATION.

10. CONVENTIONAL ARMS: CALLAGHAN SUGGESTED APPROACHING  
OF THE PROBLEM ON A REGIONAL BASIS AND PROPOSED THAT  
THE SSOD LAUNCH A UN STUDY ON WAYS TO LIMIT THE GROWTH  
OF CONVENTIONAL WEAPONS THROUGHOUT THE WORLD PLEDGING  
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PAGE 02 USUN N 02279 02 OF 02 060011Z

BRITAINS FULL COOPERATION IN SUCH WORK.

11. DISARMAMENT AND DEVELOPMENT: CALLAGHAN ANNOUNCED  
THAT THE UK WOULD INCREASE ITS AID PROGRAM 6 PERCENT  
ANNUUM OVER THE NEXT FOUR YEARS AND SUPPORTED NOR-  
DIC PROPOSAL FOR A UN STUDY ON THE RELATIONSHIP  
BETWEEN DISARMAMENT AND DEVELOPMENT. HE EXPRESSED PAR-  
TICULAR INTEREST IN THE PROBLEM OF CONVERTING ARMS PRO-  
DUCTION FACILITIES TO CIVIL PURPOSES.

12. MILITARY BUDGETS: CALLAGHAN CALLED FOR INTERNATIONAL  
IMPLEMENTATION OF THE SYSTEM OF MEASUREING AND REPORTING  
DEvised UNDER UNSYG AUSPICES, AFTER AN INITIAL TEST  
OF THE SYSTEM HAD BEEN CONDUCTED. HE PLEDGED UK  
WILLINGNESS TO PARTICIPATE IN SUCH A TEST BY PRO-  
IDING A FULL BREAKDOWN OF ITS DEFENSE BUDGET AND EX-  
PRESSED THE HOPE THAT STATES CURRENTLY PUBLISHING IN-  
COMPLETE DEFENSE BUDGET FIGURES WOULD CEASE DOING SO.

13. UNPEACEKEEPING: CALLAGHAN SUPPORTED VP MONDALE'S  
"IMAGINATIVE" PROPOSAL IN THIS AREA AND PROPOSED THAT  
THE UN CONDUCT A STUDY ON SECURITY MATTERS AND  
PEACEKEEPING. (TEXT OF UK PROPOSAL CONTAINED REFTEL).

14. MACHINERY: CALLAGHAN SUPPORTED CONTINUATION OF THE  
CCD BUT STATED THAT THE UK BELIEVED ITS STRUCTURE  
COULD BE IMPROVED. SUCH IMPROVEMENTS MIGHT BE: REFORM  
OF THE CO-CHAIRMANSHIP SYSTEM, A SLIGHT INCREASE IN  
MEMBERSHIP, CREATION OF A CLOSER RELATIONSHIP BETWEEN  
THE CCD AND UN, AND ARRANGING FOR PARTICIPATION OF NON-  
MEMBERS IN THE WORK OF THE CCD. HE ALSO URGED " AN  
INCREASINGLY IMPORTANT ROLE" FOR THE UN SECRE-  
TARIAT IN DISARMAMENT AND PROPOSED THAT THE DISARMAMENT  
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PAGE 03 USUN N 02279 02 OF 02 060011Z

CENTER BECOME THE REPOSITORY OF DATA ON DISARMAMENT.

15. ONE NOTEWORTHY OMISSION WAS THE ABSENCE OF ANY  
REFERENCE TO NEW WEAPONS OF MASS DESTRUCTION A ISSUE ON  
WHICH THE UK TOOK A LEADING ROLE AT THE 32ND UNGA BY  
SPONSORING A RESOLUTION WHICH THE WESTERN NATIONS  
COULD BACK AS A COUNTER TO AN UNSATISFACTORY SOVIET  
SUPPORTED RESOLUTION. YOUNG

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** DISARMAMENT, SPEECHES, SESSION (UN SPECIAL)  
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**Draft Date:** 06 jun 1978  
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**TAGS:** PARM, PORO, UK, UNGA, (CALLAGHAN, JAMES)  
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